Minutes Cumberland County Board of Commissioners October 4, 1999, 9:00 AM

Regular Meeting

PRESENT: Chairman Thomas B. Bacote (arrived at 9:15)

Vice Chairman Ed Melvin

Commissioner Talmage Baggett Commissioner J. Breeden Blackwell

Commissioner Billy R. King
Commissioner H. Mac Tyson II
Commissioner J. Lee Warren, Jr.

Cliff Strassenburg, County Manager

James Martin, Deputy County Manager

Juanita Pilgrim, Asst. County Manager Grainger Barrett, County Attorney Marsha Fogle, Clerk to the Board

INVOCATION: Commissioner H. Mac Tyson II PLEDGE OF ALLEGIANCE

RECOGNITION: Boards/Committees: Emmett (Sonny) M. Fogle – Cape

Fear Valley

Health System Board of Trustees

1. CONSENT AGENDA

MOTION: Commissioner Blackwell moved to follow staff recommendations on the items on the Consent Agenda.

SECOND: Commissioner King

VOTE: UNANIMOUS

A. Approval of Minutes: September 20, 1999

ACTION: Approve.

B. Approval of additions to the State Secondary Road System:

Lake Rim Shores Subdivision: Gooden Drive, Skyline Drive, Longmoor

Drive, Carolee Court, Oak Knolls Drive.

Fairfield Subdivision: Celtic Drive, Caithness Drive, Dundennon Drive.

ACTION: Approve additions.

C. Report; of the settlement of the Fayetteville Baseball Club, Incorporated, Litigation.

BACKGROUND: Under the Open Meetings Law, the settlement of the County's lawsuit against Fayetteville Baseball Club, Inc. d/b/a Fayetteville Professional Baseball Club, Inc. must be entered into the minutes of the Board of Commissioners. Fayetteville Baseball shall pay \$155,886.90 to the County from the proceeds of the sale of the team. The County consents to the transfer and assignment of Fayetteville Baseball's rights and obligations under the Franchise Agreement to American Baseball Company, LLC. This Franchise shall remain in effect through September 15, 2000, after which time the Franchise Agreement shall terminate. A copy of the Settlement Agreement may be found in the Office of the Clerk of Superior Court and in the Office of the County Attorney.

No action is needed.

D. Designation of Agent for financial assistance under the Disaster Relief Act regarding reimbursement for expenses incurred with regard to Hurricane Floyd.

BACKGROUND: The County must officially designate an agent or agents to execute applications on behalf of the County for financial assistance under the Disaster Relief Act. This is necessary for the County to apply for reimbursement expenses incurred with regard to Hurricane Floyd.

ACTION: Adopt Resolution designating Amy Cannon, Finance Director; Terry Gagnon, Assistant Finance Director; and Howard Abner, Budget Director, as the County's agents with regard to obtaining financial assistance under the Disaster Relief Act.

RESOLUTION

DESIGNATION OF AGENTS

BE IT RESOLVED by the Board of Commissioners of the County of Cumberland that Thomas B. Bacote, Chairman is hereby authorized to execute for and in behalf of the County of Cumberland, a public entity established under the laws of the State of North Carolina, an application and to file it in the appropriate State office for the purpose of obtaining certain Federal financial assistance under the Disaster Relief Act (Public Law 288, 93rd Congress) or otherwise available from the President's Disaster Relief Fund; and

THAT the County of Cumberland, a public entity established under the laws of the State of North Carolina, hereby authorizes its agent(s) to provide to the State and to the Federal Emergency Management Agency (FEMA) for all matters pertaining to such Federal disaster assistance and assurances and agreements as printed on the reverse side of the application:

Agents: Amy Cannon, Finance Director

Terry Gagnon, Assistant Finance Director

Howard Abner, Budget Manager.

E. Authorization for the Sheriff to enter into mutual assistance agreements.

BACKGROUND: The Sheriff requests that the Board adopt a resolution authorizing and providing guidelines for him to enter into mutual assistance agreements with other county and municipal law enforcement agencies.

ACTION: Adopt Resolution

RESOLUTION ADOPTING A POLICY FOR MUTUAL ASSISTANCE WITH OTHER LAW ENFORCEMENT AGENCIES

WHEREAS, pursuant to NCGS 160A-288 & 90-95.2, the governing body of a county or city may adopt appropriate guidelines for the purpose of mutual assistance with other county and municipal law enforcement agencies; and

WHEREAS, pursuant to said laws, the law enforcement assistance to be rendered authorizes lending officers to work temporarily with officers of the requesting agencies, including in an undercover capacity, and lending equipment and supplies; and

WHEREAS, it is deemed to be in the best interests of the citizens of Cumberland County to adopt a reasonable policy and guidelines whereby reciprocal law enforcement can be both rendered to and obtained from other governmental jurisdictions; and

WHEREAS, such reciprocal assistance is necessary for effective law enforcement for the protection of the citizens of Cumberland County;

NOW, THEREFORE, BE IT RESOLVED BY THE CUMBERLAND COUNTY BOARD OF COMMISSIONERS THAT:

- 1. The Sheriff of Cumberland County is hereby authorized to enter into mutual assistance arrangements with other municipal and county law enforcement agencies, provided that the head of the requesting law enforcement agency makes such a request in writing.
- 2. The Sheriff is hereby authorized to permit officers of the Cumberland County Sheriff's Office to work temporarily with officers of the requesting agency, including in an undercover capacity; and, the Sheriff may lend such equipment and supplies to requesting agencies as he deems advisable.
- 3. All such requests and authorizations shall be in accordance with NCGS 160A-288 & 90-95.2, as applicable.
- 4. While working with a requesting agency, an officer shall have the same jurisdiction, powers, rights, privileges and immunities (including those relating to the defense of civil actions and payment of judgments) as the officers of the requesting agency in addition to those he normally possesses.
- 5. While on duty with the requesting agency, an officer shall be subject to the lawful operational administrative purposes, remain under the control of his own agency, including for purposes of pay. An officer shall furthermore be entitled to workers compensation and the same benefits to the extent as though he was functioning within the normal scope of his duties.

- 6. The Sheriff is hereby authorized to enter into mutual assistance agreements with other law enforcement agencies in accordance with such reasonable arrangements, terms and conditions as may be agreed upon between the respective heads of the law enforcement agencies.
- 7. This Resolution shall be effective as of September 19, 1999, the date of Governor Hunt's promulgation of Executive Order 161, "Request for Municipalities and Counties to Provide Mutual Aid and Assistance in Hurricane Floyd Relief and Recovery Efforts," and all actions taken or assistance given by the Sheriff in conformity within the provisions of said Executive Order 161 from that date to the date hereof are ratified, confirmed, adopted and approved in all respects.

F. Approval of Bid Awards:

1. Indian Drive Sanitary Sewer Project

The following bids were received on September 23, 1999, for this project:

ES&J Enterprises: \$1,092,277.60

OnSite, Inc.: \$1,114,249.50

State Utility Contractors: \$1,221,686.50

McClam & Associates: \$1,388,897.00 T.A. Loving Company: \$1,474,221.00

Dellinger, Inc. \$1,641.589.00

MainLine Contracting, Inc. \$1,695,396.08

The outfall is being jointly funded by the County and PWC. The collection lines are being funded by the County through Community Development. The low bid was submitted by ES&J Enterprises, Inc., in the amount of \$1,092,227.60. The cost of the sewer outfall is \$516,769.60. The cost of the sewer collection lines is \$575,458.00 In addition to the base bid, a 5% contingency in the amount of \$54,611 is recommended for a total contract sum of \$1,146,838.60. The available budget for this project is \$1,307,000.00.

ACTION: Award the bid to ES&J in the amount of \$1,146,838.60 (includes the base bid plus a 5% contingency)

2. System furniture for the new DSS Building.

BACKGROUND: Bids were received on September 23, 1999 for system furniture for the new DSS building (See Attachment A).

ACTION: Award the bid to the low bidder, Corporate Interiors and Sales, Inc., in the total amount of \$1,541,414.44 (includes the base bid and alternates 1-5 and 10 & 11).

G. Report on the destruction of Finance Department records.

BACKGROUND: Pursuant to a resolution adopted by the Board of Commissioners on February 4,1985 regarding authorization to destroy records, according to the Records Retention & Disposition schedule, the County Manager reports the following destruction of records:

- 1. Records with 3-year retention requirement (dated prior to 7/1/96):
 - a. fiscal correspondence/memoranda;
 - b. bank statements, cancelled checks, deposit slips, reconciliation file;
 - c. purchasing requests for proposals for purchase contracts, purchase orders & requisitions;
 - d. cash receipt report files;
 - e. check registers;
 - f. investment records;
 - g. journal vouchers
 - h. LGC financial statements;
 - i. invoices;
 - j. employee earnings record file –Local Government Retirement System monthly reports, payroll file – salaries paid & deductions file.
- 2. Records with 2-year retention requirement (dated prior to 7/1/97)
 - a. employee benefits register file
- 3. Records with 1-year retention requirement (dated prior to 7/1/98)

- a. daily journal & ledger printouts;
- b. monthly detail reports, except 6/30, which is permanent.
- 4. Records that have been superseded or obsolete:
 - property & equipment inventory files.
 - H. Approval of declaration of surplus county property and authorization to accept insurance settlement.

BACKGROUND: Date of Accident: 8/6/99

Vehicle: 1998 Harley Davidson

Motorcycle

VIN: 1HD1FJL1XWY631912

Mileage: 4,085 Fleet #: FL11

Department Sheriff's Office Settlement Offer: \$13,897.37

Ins. Company: Travelers Property Casualty

ACTION: Declare the vehicle surplus, authorize the Risk Manager to accept \$13,897.37 as settlement and allow Travelers Insurance to take possession of the wrecked vehicle.

I. Approval of fees for Health Department laboratory services.

BACKGROUND: The Board of Health approved these fees on 9/21/99:

<u>TEST</u>	<u>CHARGE</u>
TSH	\$ 29.00
T4	12.00
<u>TEST</u>	<u>CHARGE</u>
T3	11.00
BHCG	26.00
FSH	32.00
LH	32.00
PROLACTIN	33.00
ESTRAD	48.00

PROGES	36.00
AFP	29.00
PSA	32.00
B12	26.00
FOLATE	25.00
FERRITIN	24.00
A1C	17.00
MICRO/ALB	28.00
DIGOXIN	23.00
THEO	24.00
PHENOB	20.00
DILANTIN	23.00
CARBA	25.00
IRON	10.00
TIBC	15.00

ACTION: Approve

J. Approval of an amendment to the County's 1998-2000 Work First Plan.

BACKGROUND: On August 28, 1997, the General Assembly approved SB 352 which made significant changes to the NC Public Assistance programs. The Board of Commissioners approved the designation of Cumberland County as a "Standard" Work First Program on January 21, 1998. Since that time changes affecting the Program were signed into law on August 4, 1999. The County must amend its plan to address the amendments.

ACTION: Approve the amendment to the Cumberland County Work First Plan. (A copy may be found in the DSS office)

K. Approval of a resolution setting a public hearing to consider the closing of a portion of Ashe Street.

BACKGROUND: The property owners adjacent to both sides of Ashe Street extension have petitioned that the portion of Ashe Street from Gillespie Street to the northern extension of Ashe Street to the western line of Margaret Highsmith Dickson and Ann H. Lawing's property in Cross Creek Township be closed. NCDOT confirms that Ashe Street is not state maintained and it has no objection to the abandonment. The Fire Marshal and Planning Department also do not object.

The Board of Commissioners must declare its intent to close the road and set a date for a public hearing.

ACTION: Adopt Resolution of Intent calling for a public hearing on November 1, 1999, 9:00AM.

RESOLUTION OF INTENT TO CLOSE PUBLIC ROAD AND CALL FOR PUBLIC HEARING ON THE QUESTION

WHEREAS, Mr. Charles J. Harrell, Ms. Ann H. Lawing, and Ms. Margaret H. Dickinson have submitted a petition to the Cumberland County Board of Commissioners to close a portion of Ashe Street from Gillespie Street to the northern extension of Ashe Street to the western line of Margaret Highsmith Dickinson and Ann H. Lawing's property in Cross Creek Township, Cumberland County; and

WHEREAS, it appears that such public street is not under the control of the North Carolina Department of Transportation; that no person would be deprived of reasonable means of ingress and egress to his or her property by such closing; and that such closing would therefore not be contrary to the public interest;

NOW THEREFORE BE IT RESOLVED that the Board of Commissioners of Cumberland County, NC, will consider the issue of whether to close the following public street in accordance with NCGS Section 153A-241;

Ashe Street from Gillespie Street to the northern extension of Ashe Street to the western line of Margaret Highsmith Dickinson and Ann H. Lawing's property in Cross Creek Township, Cumberland County; Cumberland County tax map as a PIN# 0436-36-7570 and #0436-36-7693.

AND BE IT FURTHER RESOLVED, that the said Board calls for and shall hold a public hearing on the question of the closing of such street on the 1st day of November, 1999, at 9:00 AM in the Commissioners Meeting Room (Room 118), First Floor, New Courthouse, 117 Dick Street, Fayetteville, NC. The Board shall hear all interested persons who appear with respect to whether the closing would be detrimental to the public interest or to any individual's property rights.

AND BE IT FURTHER DIRECTED, that notice of consideration of whether to close said street and of the public hearing on such matter shall be published once a week for three successive weeks before the hearing in a newspaper of

general circulation in Cumberland County; that such notice shall be prominently posted in at least two places along the street during that time; and that a copy of this resolution shall be sent by registered or certified mail to each owner as shown on the county tax records of property adjoining the public road or easement who did not join in the request to have the road or easement closed.

L. Approval of submission of an application for Rural Operating Assistance Program FY99-00 to the NC Department of Transportation.

BACKGROUND: A public hearing was held on this matter on September 20,1999, 7:00 PM by the Board of Commissioners. No one signed up to speak.

ACTION: Approve submittal of the application.

M. Budget Revisions:

- 1. Local Law Enforcement Block Grant 97: Revision in the amount of \$1,202 to appropriate fund balance to recognize interest earned in FY99 (\$1,016) and to roll forward outstanding grant balance (\$186). (B00-167) Funding Source Grant
- 2. Community Development: Supportive Housing Program: Increase in revenue/expenditure in the amount of \$702,440 to recognize HUD funding for the Ashton Woods Supportive Housing program. (B00-169&169A) Funding Source Federal
- 3. 1998 School Bond Projects: Revision in the amount of \$55,217 to adjust the School Bond Projects to reflect bid awards and to approve the associated Capital Project ordinances (B00-166) Funding Source: G.O. Bonds
- 4. Cooperative Extension Service: Increase in revenue/expenditure in the amount of \$37,000 to recognized United Way funding for the "Baby Think It Over" program. (B00-168) Funding Source Grant

ACTION: Approve

REGULAR AGENDA

2. Consideration of a request for funding for the Community Health Care Council.

BACKGROUND: The Board of Commissioners appointed this council to advise it on

Cumberland County's health care delivery system issues. This Council began meeting in March, 1999. Beatrice Matthews is the Chairman. Ms. Matthews requests an appropriation for seed money in the amount of \$15,000 until the outcome of a pending grant is decided, at which time the Council's budget will be presented to the Board. Funds are needed for operating expenses, a Facilitator, travel and training.

ACTION: Appropriate seed money in the amount of \$15,000 to the Council.

MOTION: Commissioner King moved to approve

SECOND: Commissioner Blackwelll

DISCUSSION: Commissioner Blackwell inquired as to the job of a facilitator. Juanita Pilgrim, Assistant County Manager, noted the facilitator would assist the committees in keeping on focus and how to interpret the information they receive.

VOTE: FAVOR: Commissioners King, Blackwell, Melvin, Warren, Baggett,

OPPOSED: Commissioner Tyson

Note: Chairman Bacote not present for vote.

Chairman Bacote arrived at the meeting.

3. Transportation Advisory Committee matters:

A. Consideration of approval of the Unified Driveway Manual.

BACKGROUND: As part of the Congestion Management Plan for the Fayetteville Urbanized Area, the Transportation Technical Coordinating Committee prepared a Unified Driveway Manual that was subsequently approved by the TAC and incorporated into the 2025 Long Range Transportation Plan. This manual establishes the minimum requirements for the location, design and construction of street and driveway connections throughout the county and state. The manual approved by the TAC contains stricter requirements than the NC DOT Driveway Manual for certain types of development within the Fayetteville transportation planning area and is intended to be used as a companion document to NC DOT's manual.

ACTION: Consider approving the Manual.

Commissioner Baggett expressed concern about the effects approval of the Manual on the rural areas of the County. He stated that even though Cumberland County is a urbanized county, there are still areas that are very rural in nature. He said he was concerned that adoption of the manual would cause hardships on people who may want to give their children a lot which would require construction of a driveway according to this manual. He noted "One size might not fit all" when it comes to construction of driveways, depending on the area of the county. Maurizia Chapman of the County Planning Department noted approval of the manual applies only in the transportation planning area. She said she hoped it could be extended to the whole county at some later time.

MOTION: Commissioner Warren moved to refer this to the Policy Committee

for review.

SECOND: Commissioner Melvin

VOTE: FAVOR: Commissioners Blackwell, Tyson, Melvin, Bacote, Warren,

and Baggett

OPPOSED: Comissioner King

B. Consideration of approval of the Bicycle & Pedestrian Plan.

BACKGROUND: The Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) requires each state to incorporate a long-term Bicycle and Pedestrian Plan into its long-range Transportation Plan. The Fayetteville Area Transportation Technical Coordinating Committee prepared a plan for review and approval by the Board.

ACTION: Consider approval of the Plan.

MOTION: Commissioner Blackwell moved to adopt the Plan.

SECOND: Commissioner King

DISCUSSION: Commissioner Melvin asked how much the implementation would cost the County. Mr. Strassenburg noted that grant monies are being utilized and will continue to be utilized for this project and he does not envision the County paying anything to extend the bicycle routes and pedestrian routes. It costs about \$40 per linear foot to construct the routes. There are about 140 miles of path to be constructed.

VOTE: FAVOR: Commissioners Blackwell, Melvin, Tyson, Bacote, King OPPOSED: Commissioners Warren and Baggett

4. Update on the proposed Institute of Government study of the city/county planning process.

BACKGROUND: Mr. Strassenburg, County Manager, and Roger Stancil, City Manager, met with David Owens of the IOG to discuss a proposed study of the city/county planning process. The IOG is willing to undertake the study which will take approximately four months to complete. A modest fee will be charged. Mr. Owens will prepare a specific proposal and fee for our consideration. The City Manager's preference is to begin the study in December after the newly elected City Council is seated. The study will focus on identifying planning functions that can and should be done cooperatively (i.e., countywide master planning, transit & thoroughfare planning, water and sewer planning, etc.) and will outline various means to achieve cooperative planning for selected functions rather than dwelling on total consolidation of the two departments. In view of the likely focus of the study it appears that filling the vacant Planning Director position would not impede or frustrate any recommendations the IOG may ultimately present.

ACTION: Consider authorizing management to move forward with filling the vacant Planning Director position.

MOTION: Commissioner Warren moved to authorize the County Manager to

move forward with the hiring of a Planning Director.

SECOND: Commissioner Baggett

DISCUSSION: Commissioner King said it sounds like the focus of joining the two agencies has changed, i.e., only certain areas will be combined. Mr. Strassenburg said that if both boards indicate a resolve to merge everything, he feels the IOG will certainly take a look at how that could be accomplished. Commissioner Blackwell noted the difference in focus of the study. He said he had hoped Cumberland County would be unique in the consolidation of the two departments. The budget for the City and County Planning Departments totals \$1.4 million. He said he believed consolidation would save some money. He asked that the County hold off on hiring a Planning Director until we get the recommendations from the Institute of Government. He noted the Planning Department has an interim director at this time and things are moving along. Commissioner Warren said he did not feel the county should shirk its responsibility any longer by not moving forward with hiring a Planning Director. Commissioner Baggett said he believed the County would be in a stronger position by hiring a Planning Director as we enter into discussions about consolidation of our Planning Departments. Commissioner Melvin said he would like to see the results of the IOG study before hiring a director. Commissioner Blackwell noted the importance of moving forward once the IOG makes a recommendation. He said we have talked a lot about this issue, and we should not put it off.

VOTE: FAVOR: Commissioners Tyson, Bacote, Warren, Baggett, King OPPOSED: Commissioners Blackwell and Melvin

5. Report on Y2K Compliance.

Mr. Howard Smith reports that all critical and non-critical applications are Y2K compliant and are in production now, operating effectively. All departments except three are 100% compliant. Social Services is 60% compliant and expect to be 100% compliant by November 15, 1999. The Public Health Department is in the process of converting software so they will be 100% compliant by September 30, 1999. Mental Health will be compliant by November 30, 1999.

The estimated cost of completing Cumberland County's Y2K compliance project is \$816,602. A contingency day is being planned for October 15, 1999. On this day, departments will not have access to computers and will be forced to use manual applications. Information Service personnel will be in the computer room on January 1, 2000, to monitor all programs and to ensure that all programs have made the roll over to the Year 2000. In addition, Information Services staff have been notified that all annual leave has been suspended from the middle of December until the middle of January.

Commissioner Baggett inquired if the public will be able to access information from the tax records on October 15 (contingency day). Mr. Smith indicated the public would have access to computers on that day; however, this would give departments an opportunity to see how they can operate without the use of computers.

Commissioner Warren requested the Board be notified when DSS, Mental Health and the Health Department are Y2K compliant.

6. County Policy Committee Report and Recommendation regarding the apprehension of wild dogs running loose.

BACKGROUND: On September 20, 1999, the Board of Commissioners referred the matter of the use of lethal force to apprehend wild dogs running loose to the Policy Committee for review and recommendation.

The Policy Committee met and recommends that "Animal Control Department arrange for the Sheriff's Department to take measures including lethal force to handle the problem of packs of wild dogs at Cliffdale Plaza and at the Landfill....and that Animal Control coordinate with the appropriate city agencies, and that Animal Control officers be authorized to use lethal force against wild life (not including wild dogs) that appear to be rabid or otherwise present an imminent threat to the public health of safety".

ACTION: Consider the recommendation of the Policy Committee.

Commissioner Tyson asked why we would want to exclude rabid wild dogs and why we were being selective of certain areas. Commissioner Baggett noted the Policy Committee tried to address two issues, one long range and one immediate problem. He noted great concern about the liability of the County if one of these animals should bite someone. He said the Policy Committee felt it important to address the two immediate areas of concern and take a look a long range plan to accommodate other needs. In addition, he voice concern about someone getting hurt when deadly force has to be used and the importance of training our animal control employees in the use of guns.

Marc Joseph, Chairman of the Animal Control Board, said his Board voted to recommend that the Board of Commissioners adopt an Ordinance which addresses the long term and short term issues, i.e., the Sheriff's Department or Fayetteville Police Department would respond to issues that require deadly force until the Animal Control Officers are thoroughly trained in the use of firearms. He noted that a poll conducted by the Fayetteville Observer Times indicates the citizens are in favor of the use of deadly force when all other means of apprehension have been exhausted.

Commissioner Blackwell requested we add a third area to our immediate concern; that is the area of Bragg Boulevard and the Animal Haven. He noted there are 4 – 5 dogs causing problems in that area. Animal Control has tried to trap them without success. He noted concern that these same dogs are in the vicinity of Alger B. Wilkins School.

County Attorney Grainger Barrett presented the Ordinance to the Board of Commissioners that was recommended for approval by the Animal Control Board.

MOTION: Commissioner Tyson moved to adopt the Ordinance relating to the apprehension of Wild Dogs Running Loose.

SECOND: Commissioner Baggett

DISCUSSION: Commissioners Baggett and Warren noted the importance of the County providing funding for additional employees, equipment and a facility to house the animals. Commissioner Warren noted the national average of animal control officers to citizens is 1 to 18,000. Cumberland County is 1 for every 37,000 people.

Commissioner Blackwell noted the importance of the Board taking the necessary steps to address this issue. He noted he was awaiting a report from the Manager on what needs to be done to make our Animal Control office more effective.

VOTE: UNANIMOUS

7. CLOSED SESSION – Legal & Litigation Matters: (Gomez vs. Butler & Cumberland County vs. Holt Williamson)

MOTION: Commissioner King moved to go into Closed Session to discuss the items noted above.

SECOND: Commissioner Melvin

VOTE: UNANIMOUS

MOTION: Commissioner Melvin moved to go back into Open Session.

SECOND: Commissioner King

VOTE: UNANIMOUS

MEETING ADJOURNED: 11:15AM

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